Goal 1

How information was gathered:

Region 2's Regional Administrator solicited comments from the State environmental commissioners in New Jersey, New York, Puerto Rico and the Virgin Islands and from the leaders of the seven federally recognized tribes in New York State. States and tribes were provided background information on EPA's revision of its Strategic Plan and were asked a series of questions designed to elicit comments, by goal, on their priorities, emerging issues, priorities that should be added or deleted from the Agency's plan, and any other advice they might have for the Goal Teams. Additionally, all of our staff that interact with their state/tribal counterparts (such as our Tribal coordinator, NEPPS and PPG coordinators, enforcement coordinators, etc.) were encouraged to solicit feedback regarding the Agency's strategic plan revision. We also committed to engage in an ongoing dialogue about priorities with our state and tribal partners, both as the Agency's strategic plan revision proceeds and when we revise our regional strategic plan next year. We received comments from the New York State Department of Environmental Conservation (NYSDEC), the Puerto Rico Environmental Quality Board (PREQB), the Virgin Islands Department of Planning and Natural Resources (VIDPNR) and the Haudenosaunee Environmental Task Force (HETF), representing the Onondaga Nation (the HETF comments were also endorsed by the Tuscarora Nation).

General Comments on EPA Strategic Plan:

NY stated that the current targets in the current EPA plan at least generally have quantifiable measures for performance that are associated with goals the public can understand. NY suggests that in light of increasingly tight funding, the priority for more cost effective investment in recognizing and providing incentives for sustainable businesses going beyond minimum compliance, pollution prevention and product stewardship should be part of retooling the base regulatory programs, not just an add-on with no funding (i.e. a separate Goal 5.) This is fundamental to the architecture of the 5 goals. The regulatory flexibility necessary to achieve these gains is not evident in the policies of OECA, EPA funding rules nor even the targets established for the media programs in the plan. Current incentives and self-audit policies are also weak, at best. Alignment across EPA offices to support strategic plan goals is critical, otherwise states perceive EPA as speaking with too many different voices on strategic priorities.

Regarding implementation of the strategic plan, NY states that while the states do the majority of work in implementing the goals of the plan, EPA funding to states continues to be cut or unavailable, for example water and wastewater infrastructure, the Resource Conservation Challenge (RCC) initiative, pollution prevention. Fiscal realities undermine the credibility of the commitments made within the strategic plan. Unilateral rescission of grant funding to states, absent a dialogue, is not an approach consistent with the partnership commitments made in the plan.

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Data concerns arose such as PREQB's suggestion that EPA establish partnerships with local authorities to develop and distribute updated and comprehensive maps on all sources of water and environmental resources in Puerto Rico, for example: Groundwater wells, Surface Water Intakes, Fisheries and Threatened and Endangered Species by geographical area. (Note, this is a national issue as GIS data acquisition is done centrally by the Agency).

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The Virgin Islands DPNR finds EPA's current five-goal architecture adequate to capture priorities with the caveat that sufficient support is available on Caribbean issues. VIDPNR commented that global warming and energy conservation are its highest priority issues. Also, it is important to include the Virgin Islands in national programs such as EMAP and Global Change (where they currently are not reflected).

Comments Specific to Goal 1:

The mercury strategy and targets under Goal 1 re: Clean Air are not likely to be consistent with New York expectations as NY is on record opposing the current EPA proposal for a mercury emissions cap and trade program.

The impacts of global environmental issues seem to be accelerating in the Virgin Islands. The global warming trend and the impacts of: African dust from the Sahara are of most concern. African dust contributes to health (respiratory) and coral reef decline in the Virgin Islands. Agricultural toxins are also traveling to the Territory with the dust. Other impacts from global warming include dieoffs of coral tissue from elevated sea temperature. Summer 2005 has seen massive coral bleaching events throughout the entire Virgin Islands. This may lead to massive mortality in the near future. There is also a more active hurricane season that is believed to be caused by global warming trends. The Virgin Islands has had many severe hurricanes over the years. Increasing activity and threats are very worrisome, as is the concern about sea level rise. Though none is observed at present, this would have severe impacts in the Virgin Islands as it is a coastal community.

Goal 2

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Comments Specific to Goal 2:

NYSDEC comments that the recommendations of the Pew Commission Oceans study was an extensive multi-year effort that illustrates the crisis state of these resources and probably warrants its own Goal area. Absent this, the content of those recommendations should be reflected in an update to Goal 2 targets and strategies.

NYSDEC states that the continued quest for TMDLs under Goal 2 re: Clean Water probably needs to be revisited as shrinking resources may need to be concentrated on actual waste minimization rather than what are becoming very costly and lengthy efforts to model and determine appropriate TMDLs for each consitutent in each water body.

VIDPNR recommends that Goal 2 support capacity building at the local level for monitoring the effects of long-term water quality changing conditions on marine communities. Of particular interest are coral reef, mangroves and sea grass beds. There is a need to develop regulations for ballast water discharges from large ships, fueling activities and hull cleaning and maintenance activities. Additionally, there is a need to develop field/in vivo analytic methods for measuring contaminant levels in surface waters.

The impacts of global environmental issues seem to be accelerating in the Virgin Islands. The global warming trend and the impacts of: African dust from the Sahara are of most concern. African dust contributes to health (respiratory) and coral reef decline in the Virgin Islands. Agricultural toxins are also traveling to the Territory with the dust. Other impacts from global warming include dieoffs of coral tissue from elevated sea temperature. Summer 2005 has seen massive coral bleaching events throughout the entire Virgin Islands. This may lead to massive mortality in the near future. There is also a more active hurricane season that is believed to be caused by global warming trends. The Virgin Islands has had many severe hurricanes over the years. Increasing activity and threats are very worrisome, as is the concern about sea level rise. Though none is observed at present, this would have severe impacts in the Virgin Islands as it is a coastal community.

Goal 3

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Comments Specific to Goal 3:

HETF suggests that there should be a bigger focus on restoration (Goal 3). NYSDEC suggests that Land Preservation makes no recognition of the value of land acquisitions by the states for preservation, a top Governor's priority in NYS and an investment which receives no match or support from EPA.

PRQEB suggests that EPA should develop: Risk Based Corrective Action (RBCA) levels, Maximum Contaminant Levels (MCL's), Contract Required Detection Limits (CRDL's), Contract Required Quantitation Limits (CRQL's). PREQB also suggests that the strategic plan provide a new approach to contamination investigations, starting at the source.

Goal 4

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Comments Specific to Goal 4:

Pesticides research cited under Goal 4 should improve our understanding of impacts from aquatic herbicides on non-target species, a priority need in NYS.

Chronic Wasting Disease and other emerging pathogens in our wildlife, fish and shellfish populations (applicable to Goal 4 re: Healthy Ecosystems) also need to be considered.

NYSDEC comments that the recommendations of the Pew Commission Oceans study was an extensive multi-year effort that illustrates the crisis state of these resources and probably warrants its own Goal area. Absent this, the content of those recommendations should be reflected in an update to Goal 2 and Goal 4 (Healthy Ecosystems) targets and strategies.

The impacts of global environmental issues seem to be accelerating in the Virgin Islands. The global warming trend and the impacts of: African dust from the Sahara are of most concern. African dust contributes to health (respiratory) and coral reef decline in the Virgin Islands. Agricultural toxins are also traveling to the Territory with the dust. Other impacts from global warming include dieoffs of coral tissue from elevated sea temperature. Summer 2005 has seen massive coral bleaching events throughout the entire Virgin Islands. This may lead to massive mortality in the near future. There is also a more active hurricane season that is believed to be caused by global warming trends. The Virgin Islands has had many severe hurricanes over the years. Increasing activity and threats are very worrisome, as is the concern about sea level rise. Though none is observed at present, this would have severe impacts on the Virgin Islands coastal ecosystems.

Goal 5

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Comments Specific to Goal 5:

Regarding Indian General Assistance Program, HETF suggests that GAP "2" needs to be designed and funded as a an implementation program, going beyond its current mission of capacity building. Also, EPA should fund certification training for Tribal environmental staff.

NYSDEC and NEWMOA (Northeast Association of Waste Management Officials Association) have developed a database under EPA grant for use by states in tracking performance measures in pollution prevention and compliance assistance. The relevant targets identified in Goal 5 re: Compliance and Environmental Stewardship should be aligned to the extent possible with these measures, as this is where at least some data to support progress of this goal is likely to come from.